

Message Text

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INFO OCT-01 SS-14 ISO-00 SP-02 PM-03 EUR-08 L-01 DODE-00

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L/UNA:MMATHESON ACDA/NWT:SHEA/MIKULAK
ACDA/MEA:BDOENGES OSD/ISA:COL. MAHLBERG
OSD/ISA:COL. HARLOW JCS:COL. WILMOT
NSC:MR. GUHIN ERDA/IR:MR. THOMPSON
NSC:MR. MOLANDER S/S:MR. KUCHEL
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C O N F I D E N T I A L STATE 145150

LIMDIS

E.O. 11652: GDS
TAGS: PARM, CCD, US
SUBJECT: CCD 1975 SUMMER SESSION: GENERAL GUIDANCE FOR THE
US DELEGATION

1. SUMMARY. THIS MESSAGE PROVIDES GENERAL GUIDANCE ON
SUBJECTS EXPECTED TO ARISE AT SUMMER SESSION OF CCD,
INCLUDING MILITARY ENVIRONMENTAL MODIFICATION ACTIVITIES;
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NUCLEAR PROLIFERATION ISSUES, IN PARTICULAR THE ARMS
CONTROL IMPLICATIONS OF PEACEFUL NUCLEAR EXPLOSIONS;
CHEMICAL WEAPONS; CONVENTIONAL WEAPONS; MILITARY EXPEND-
ITURE MEASUREMENT; AND PRELIMINARY CONSULTATIONS REGARDING

SEABED ARMS CONTROL TREATY REVIEW CONFERENCE. DETAILED
GUIDANCE IS BEING PROVIDED SEPARATELY FOR HANDLING
ENVIRONMENTAL MODIFICATION ISSUES AND PNE EXPERTS
MEETINGS, AS WELL AS THE NUCLEAR-WEAPON FREE ZONE STUDY
BY AD HOC EXPERTS' GROUP UNDER CCD AUSPICES. END SUMMARY.

2. ENVIRONMENTAL MODIFICATION. PURSUANT TO PREVIOUS
AUTHORIZATION, WE EXPECT TO TABLE A US DRAFT ENMOD CON-
VENTION DURING THE SESSION. A TABLING STATEMENT AND UP-
DATED INSTRUCTIONS WILL BE PROVIDED, TAKING INTO ACCOUNT
ANY LATE DEVELOPMENTS IN THE ENMOD NEGOTIATING SITUATION.
DELEGATION IS AUTHORIZED TO INFORM OTHERS THAT WE INTEND
TO SEND EXPERTS TO PARTICIPATE IN INFORMAL MEETING ON
ENMOD ISSUES SCHEDULED FOR WEEK OF AUGUST 4.

3. NONPROLIFERATION AND PNES. A MAJOR SUBJECT FOR
DISCUSSION WILL BE NONPROLIFERATION ISSUES, INCLUDING
POSTMORTEM OF NPT REVIEW CONFERENCE AND DISCUSSION OF
PNES. CONSIDERATION OF ARMS CONTROL IMPLICATIONS OF PNES
AND PREPARATION OF SPECIAL REPORT THEREON REQUESTED BY
UNGA WERE DEFERRED FROM SPRING SESSION AT SUGGESTION OF
JAPANESE AND OTHERS, SO THAT RESULTS OF RELATED IAEA
WORK AND NPT REVCON COULD BE TAKEN INTO ACCOUNT. TO
PREPARE GROUND FOR SPECIAL INFORMAL MEETINGS WITH
EXPERTS ON ARMS CONTROL IMPLICATIONS OF PNES, SCHEDULED
FOR WEEK OF JULY 14, WE PLAN TO MAKE STATEMENT DEALING
WITH NONPROLIFERATION AND PNES AND TO TABLE ONE OR MORE
WORKING PAPERS (NOW BEING DRAFTED ON AN INTERAGENCY BASIS)
EARLY IN JULY. IN GENERAL AND AS NECESSARY, THE DELEGATION
SHOULD REAFFIRM OUR COMMITMENT TO SEEK AN EFFECTIVE CTB
AND OUR POSITION THAT ANY TREATY OR AGREEMENT ON THIS
SUBJECT SHOULD CONTAIN PROVISIONS FOR ADEQUATE
VERIFICATION AND SHOULD SOLVE THE PROBLEM OF PNES.
THE CTB-PNE RELATIONSHIP WILL BE COVERED IN STATEMENT AND
WORKING PAPERS. IF ASKED, THE DELEGATION SHOULD REITERATE
OUR POSITION THAT ADEQUATE VERIFICATION OF A CTB WOULD
REQUIRE SOME ON-SITE INSPECTION.

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4. EARLY IN SESSION U.S. DEL SHOULD CONSULT WITH OTHER
NPT PARTIES, INCLUDING UK AND USSR DELS, ON QUESTION OF
SUBMITTING FINAL DECLARATION OF NPT REVIEW CONFERENCE AS
CCD DOCUMENT. WE SEE SOME ADVANTAGE IN HAVING DECLA-
RATION ON RECORD AT CCD, BUT WOULD NOT WANT TABLING TO
BE CONTROVERSIAL. IN PARTICULAR, WE WOULD NOT WANT NON-
ALIGNED NPT PARTIES TO FEEL COMPELLED TO CRITICIZE
DECLARATION AS NOT ADEQUATELY REFLECTING NON-ALIGNED VIEWS
AT REVCON OR TO INSIST ON "COUNTER-TABLING" NON-ALIGNED
PROTOCOLS AND RESOLUTIONS. IF THERE IS GENERAL DESIRE
TO TABLE DECLARATION, DEL SHOULD ENCOURAGE A LOW-KEY
HANDLING OF THE MATTER, WITH TABLING PERHAPS DONE BY
SWEDEN OR BY UK.

5. CHEMICAL WEAPONS. AS INDICATED IN STATE 100008 AND 100009 (NOTAL) IN LATE APRIL WE CONVEYED TO SOVIET EMBASSY A NUMBER OF COMMENTS AND QUESTIONS ON SOVIET DRAFT CONVENTION HANDED TO US PRIVATELY AUGUST 6, 1974. (WE HAVE NOT MENTIONED THIS DRAFT, WHICH CALLS FOR A BAN ON HIGHLY TOXIC CHEMICAL WEAPONS AS A FIRST STAGE TOWARD A COMPREHENSIVE BAN, TO OTHERS, AND WE WISH TO KEEP IT A BILATERAL MATTER.) SOVIETS HANDED OVER RESPONSE TO OUR COMMENTS IN WASHINGTON IN EARLY JUNE (STATE 135881 NOTAL) AND PROPOSED THAT MEETINGS WITH EXPERTS BE HELD IN GENEVA BEFORE THE OPENING OF THE SUMMER CCD SESSION. WE DECLINED THIS PROPOSAL ON THE GROUNDS THAT EXPERTS' MEETINGS WOULD BE PREMATURE AND THAT WE WOULD NEED TO STUDY SOVIET RESPONSE. WE REITERATED PREVIOUSLY STATED VIEW THAT OUR CCD DELS CONSTITUTE APPROPRIATE COMMUNICATIONS CHANNEL ON CW AT CURRENT STAGE.

6. IF SOVIETS RAISE THIS SUBJECT, DELEGATION SHOULD EXPRESS APPRECIATION FOR USSR RESPONSE AND INDICATE THAT IT IS BEING GIVEN CAREFUL CONSIDERATION. IF SOVIETS PROPOSE FURTHER CONSULTATIONS DURING SUMMER SESSION, WITH OR WITHOUT EXPERTS, DELEGATION SHOULD REPLY THAT WE WISH TO COMPLETE STUDY OF SOVIET RESPONSE BEFORE DETERMINING APPROPRIATE NEXT STEP. DELEGATION WILL BE PROVIDED WITH FURTHER INSTRUCTIONS ON THIS SUBJECT.

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7. A BRIEF REFERENCE TO CW IN US OPENING STATEMENT RE-CALLS JOINT SUMMIT STATEMENTS ON CW ISSUED AT MOSCOW AND VLADIVOSTOK IN 1974, AND INDICATES THAT THERE HAVE BEEN CONTINUING CONTACTS BETWEEN US AND USSR REGARDING POSSIBLE JOINT CW INITIATIVE AT CCD. US DEL SHOULD INFORM SOVIETS IN ADVANCE OF THIS STATEMENT. DEL SHOULD, HOWEVER, NOT GO BEYOND THIS FORMULATION IN DISCUSSION CW WITH OTHER DELEGATIONS, AND SHOULD AVOID GIVING IMPRESSION THAT JOINT CW INITIATIVE IS LIKELY IN NEAR FUTURE.

8. CONVENTIONAL WEAPONS. WE WOULD APPRECIATE REPORTS OF ANY FURTHER REACTIONS TO US STATEMENT ON CONVENTIONAL WEAPONS DELIVERED AT CCD APRIL 10. IN FOLLOW-UP CONSULTATIONS DEL SHOULD BE GUIDED BY INSTRUCTIONS IN STATE 115894 AND ALSO TAKE INTO ACCOUNT RESPONSES TO THAT MESSAGE.

9. MILITARY EXPENDITURE MEASUREMENT. A CCD STATEMENT AND WORKING PAPER ON THIS SUBJECT ARE BEING PREPARED, WHICH, SUBJECT TO INTERAGENCY CLEARANCE, WE WOULD PLAN TO PRESENT IN LATE JULY. IF THE PROPOSAL IS APPROVED, GUIDANCE ON HANDLING THIS SUBJECT WILL BE PROVIDED.

10. CONSULTATIONS ON SEABED TREATY REVIEW CONFERENCE.
SEABED ARMS CONTROL TREATY OF 1972 CALLS FOR A REVIEW
CONFERENCE IN 1977 AND WE THINK IT LIKELY THAT SOME CCD
MEMBERS WILL RAISE QUESTION OF PREPARATION FOR CONFERENCE.
US DEL IS THEREFORE REQUESTED TO CONSULT BRITISH AND
SOVIET CO-DEPOSITARIES TO DETERMINE THEIR VIEWS IN THIS
CONNECTION, INCLUDING POSSIBILITY OF POSTPONING CON-
FERENCE, WHICH MIGHT BE DESIRABLE IF LAW OF THE SEA
CONFERENCE FAILS TO CONCLUDE ITS WORK NEXT YEAR. FURTHER
GUIDANCE ON THIS SUBJECT WILL BE PROVIDED AS NECESSARY.

11. CCD REPORT. AS IN PAST YEARS, US DEL WILL PRE-
SUMABLY DRAFT FINAL REPORT IN COOPERATION WITH SOV
DEL. SOME OTHER DELEGATIONS MAY AGAIN URGE THAT THE
REPORT BE DRAFTED BY UN SECRETARIAT. WE WOULD PREFER,
IF POSSIBLE, TO FOLLOW TRADITIONAL PROCEDURE WHICH
PERMITS US TO EXERT GREATER INFLUENCE ON TONE OF REPORT
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AND HELPS UNDERLINE SPECIAL STATUS OF CCD AS INDEPENDENT
BODY NOT SUBORDINATED TO UNGA. HOWEVER, IF IT IS CLEAR
COMMITTEE AS A WHOLE NO LONGER SUPPORTS DRAFTING BY
CO-CHAIRMEN, DEL MAY AGREE TO DRAFTING BY SECRETARIAT
OR TO OTHER ARRANGEMENT THAT RESULTS IN DRAFTING OF
FACTUAL AND NON-CONTENTIOUS REPORT. DEL SHOULD MAKE
SURE ANY NEW PROCEDURE IS ACCEPTABLE TO SOVIET CO-
CHAIRMAN. KISSINGER

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<< END OF DOCUMENT >>

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